

Message Text

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67

ACTION IO-14

INFO OCT-01 EUR-25 EA-11 ISO-00 SSO-00 CCO-00 NSCE-00

INRE-00 USIE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-20

ACDA-19 DRC-01 /132 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 193

AMEMBASSY KUALA LUMPUR IMMEDIATE

AMEMBASSY COPENHAGEN IMMEDIATE

INFO AMEMBASSY PHNOM PENH IMMEDIATE

AMEMBASSY BANGKOK IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY SINGAPORE IMMEDIATE

AMEMBASSY WELLINGTON IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMCONSUL HONG KONG IMMEDIATE

USLO PEKING IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY THE HAGUE IMMEDIATE

C O N F I D E N T I A L USUN 3918

E.O. 11652: GDS

TAGS: PFOR UN CB

SUBJECT: KHMER QUESTION: GENERAL COMMITTEE INSCRIPTION OF
PRO-SIHANOUK ITEM

REFERENCE: (A) USUN 3870 (NOTAL); (B) USUN 3832 (NOTAL);
(C) KUALA LUMPUR 4537 (NOTAL); (D) COPENHAGEN 2523 (NOTAL)

SUMMARY: WE HAVE CONFIRMED TO FONMIN LONG BORET AND TO OTHER
ASIANS THAT IN GENERAL COMMITTEE OCT 15 WE WILL VOTE AND SPEAK
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AGAINST INSCRIPTION OF PRO-SIHANOUK ITEM. LONG BORET WILL SPEAK,
AND WE HAVE ENCOURAGED STATEMENT BY ANOTHER ASIAN ALSO.
WE TENTATIVELY EXPECT GENERAL COMMITTEE WILL RECOMMEND
INSCRIPTION BY MARGIN OF ABOUT TWELVE TO FIVE BUT VOTING QUITE

UNCERTAIN. WE HAVE UNDERLINED IMPORTANCE WE ATTACH TO ASIAN FOLLOW-THROUGH IN PLENARY, WHICH PROBABLY WILL ACT ON INSCRIPTION OCT 16 OR 17. JAPANESE HAVE REQUESTED APPROACH IN THE HAGUE, PARALLELING OURS, TO MOVE NETH VOTE IN GENERAL COMMITTEE FROM YES TO ABSTENTION. END SUMMARY.

1. AS RESULT OF FURTHER DISCUSSION WITH ASIANS AND OTHERS THROUGH NOON OCT 13, WE ARE TENTATIVELY ESTIMATING THAT GENERAL COMMITTEE, IN NOON MEETING OCT 15, WILL RECOMMEND INSCRIPTION OF PRO-SIHANOUK ITEM WITH ABOUT TWELVE FAVORABLE VOTES (INCLUDING SOVS AND TWO EE'S) AGAINST ABOUT FIVE NEGATIVE VOTES. THUS, ALTHOUGH VOTING SITUATION QUITE UNCERTAIN, WE EXPECT ITEM WILL BE INSCRIBED. (YES: CHINA, CAMEROON, CZECH, GUYANA, HUNGARY, MEXICO, NETH, SRI LANKA, TANZANIA, TUNISIA, UGANDA, USSR; NO: FIJI, HONDURAS, GHANA, US, VENEZUELA; ABS: DENMARK, ECUADOR, ETHIOPIA, FRANCE, LEBANON, SPAIN, UAE, UK).

2. PLENARY WILL PROBABLY ACT ON INSCRIPTION OCT 16 OR 17.

3. AMB BENNETT TELEPHONED FONMIN LONG BORET OCT 13 TO CONFIRM THAT WE WOULD VOTE AGAINST INSCRIPTION AND THAT WE WILL SPEAK IN GENERAL COMMITTEE AGAINST INSCRIPTION. FONMIN, WHO SAID HE HAD BEEN SO INFORMED IN WASH DAY BEFORE, EXPRESSED GRATITUDE, SAID HE ALSO WOULD BE SPEAKING IN GENERAL COMMITTEE.

4. AMB BENNETT SAME DAY TELEPHONED INDONESIA AMB SANI, WHO EXPECTS TO SPEAK FOR ASEAN'S IN PLENARY, TO TELL HIM WE WOULD BE VOTING AND SPEAKING AGAINST INSCRIPTION. BENNETT STRESSED TO SANI THE IMPORTANCE WE ATTACH TO OTHER ASIANS SPEAKING OUT ON ISSUE. HE MADE POINT WE HAVE BEEN HEARTENED BY THE LEADERSHIP TAKEN ON THIS ISSUE BY ASIAN NEIGHBORS OF CAMBODIA. WE DON'T WANT TO GET OUT IN FRONT BUT WANT TO GIVE THEM FULL SUPPORT.

5. WE HAVE MADE POINT OCT 12 AND 13 TO OTHER ASIANS, PARTICULARLY TO JAPANESE AND THAI. WE STILL HAVE SOME HOPE
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THAT THAY WILL SPEAK IN GENERAL COMMITTEE (ALTHOUGH THAILAND NOT A GENERAL COMMITTEE MEMBER). FOR LOCAL REASONS, WE HAVE NOT MADE DIRECT APPROACH TO FIJI ON GC VOTE, BUT SIKIVOU AND STAFF HAVE CONFIRMED TO NEW ZEALAND AND THAI THAT FIJI WILL VOTE AGAINST. WE HAVE ENCOURAGED OTHER ASIANS TO URGE PERM REP SIKIVOU ALSO TO SPEAK IN GENERAL COMMITTEE AGAINST INSCRIPTION.

6. UK, WHILE ABSTAINING IN GENERAL COMMITTEE, WILL EXPLAIN OPPOSITION TO SUBSTANCE. AS NOTED PARA ONE, WE CURRENTLY MUST EXPECT NETH VOTE FOR INSCRIPTION. NETH MISSION TOLD US OCT 12 THAT IT WOULD VOTE FOR INSCRIPTION FOR REASONS OF PRINCIPLE, EVEN THOUGH GON OPPOSED TO SUBSTANCE. AT THAT TIME, WHILE

URGING NETH NOT SUPPORT, WE EMPHASIZED IMPORTANCE OF NETH AT LEAST EXPLAINING IN GENERAL COMMITTEE ITS OPPOSITION TO SUBSTANCE. WE NOTE THAT DEPARTMENT PER WERNER-ROTHENBERG TELECON, HAS INSTRUCTED APPROACH IN THE HAGUE TO ENCOURAGE GON ABSTENTION.

7. IN OCT 13 CONVERSATION WITH JAPANESE MINISTER OHTAKA, WE SUGGESTED JAPANESE MAKE APPROACH IN THE HAGUE ALSO. OHTAKA TELEPHONED MISOFF BACK LATE SAME DAY TO CONFIRM THAT AMB SAITO HAD ASKED TOKYO TO INSTRUCT JAPANESE APPROACH IN THE HAGUE.

8. IN EARLIER CONVERSATION, WHEN WE INFORMED JAPANESE WE WOULD VOTE AGAINST INSCRIPTION, WE STRESSED THAT WE WERE DOING SO NOT ONLY BECAUSE WE SUPPORTED KHMER BUT ALSO BECAUSE ASIANS, INCLUDING JAPANESE, HAD PRESSED US TO DO SO. WE TOLD OHTAKA THAT WE WERE VOTING NEGATIVELY ALSO ON UNDERSTANDING THAT JAPANESE EXPECTED TO SUPPORT KHMER IN PLENARY BUT VOTING AND LOBBYING AGAINST INSCRIPTION THERE. WE NOTED THAT JAPANESE HAD CHARACTERIZED GOJ VOTING PLANS WITH SLIGHT EQUIVOCATION (CONDITIONAL, FOR EXAMPLE, ON FIVE ASEAN'S) AND THAT THIS WAS WORRISOME TO US, PARTICULARLY SINCE WE VOTING, NEGATIVELY IN GENERAL COMMITTEE IN EXPECTATION OF DOWN-THE-LINE JAPANESE AND OTHER ASIAN SUPPORT. IN AFTERNOON TELECON, OHTAKA TOLD US THAT HE HAD RAISED THIS WITH SAITO, WHO HAD AUTHORIZED OHTAKA TO TELL US THAT SAITO'S POSITION (JUST REPORTED TO TOKYO FOLLOWING OUR APPROACH) WAS THAT JAPANESE SHOULD VOTE AGAINST INSCRIPTION IN PLENARY
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IF "MOST" (RATHER THAN ALL FIVE) ASEAN'S DO SO.

9. AT LUNCHEON OCT 12, SINGAPORE AMB JAYAKUMAR SAID HE AWAITING INSTRUCTIONS TO VOTE IN PLENARY AGAINST INSCRIPTION (SINGAPORE NOT IN GENERAL COMMITTEE). WE INFORMED HIS MISSION OCT 13 OF OUR INTENTIONS.

10. PHILIPPINES HAS NOT COMMITTED ON PLENARY VOTE, BUT OTHER ASIANS EXPECT NEGATIVE PHILIPPINE VOTE. NEW ZEALAND MISSION EXPECTED TO VOTE AGAINST INSCRIPTION, BUT WE HAVE LESS CLEAR READING FOR AUSTRALIA.

11. DENMARK MISSION INFORMED US OCT 12 IT HAD NO INSTRUCTIONS ON GENERAL COMMITTEE VOTE BUT ANTICIPATED ABSTENTION, AS INDICATED PARA ONE, BECAUSE OF TRADITIONAL PRINCIPLE OF NOT OPPOSING INSCRIPTION AND BECAUSE BORCH CONSIDERS SELF TO BE IN GENERAL COMMITTEE AS FIRST COMMITTEE CHAIRMAN MORE THAN A DANE.

12. FOR KUALA LUMPUR: WE RECOMMEND, IN VIEW OF CONVERSATIONS REFTEL, THAT YOU LAY TO REST ANY GOM IDEA THAT WE WAVERING ON TACTICS BY CONFIRMING THAT WE VOTING AND SPEAKING IN

GENERAL COMMITTEE AGAINST INSCRIPTION. YOU MIGHT ADD
THAT WE DOING SO ON UNDERSTANDING THAT ASIANS, INCLUDING
MALAYSIA, WILL FOLLOW THROUGH IN PLENARY.

13. FOR COPENHAGEN: RECOMMEND YOU CONSIDER CONCERTING
WITH JAPANESE ON YOUR APPROACH THERE.

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TAGS: PFOR, CB, UN
To: STATE
KUALA LUMPUR
COPENHAGEN INFO PHNOM PENH
BANGKOK
CANBERRA
MANILA
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WELLINGTON
TOKYO
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HONG KONG
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